

ISLE OF ANGLESEY COUNTY COUNCIL

REPORT TO:	EXECUTIVE COMMITTEE	
DATE:	16 SEPTEMBER 2019	
SUBJECT:	BUDGET MONITORING REPORT FIRST QUARTER 2019/20 - CAPITAL	
PORTFOLIO HOLDER(S):	COUNCILLOR R WILLIAMS	
HEAD OF SERVICE:	MARC JONES (EXT. 2601)	
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LOCAL MEMBERS:	n/a	
A - Recommendation/s and reason/s		
<ul style="list-style-type: none"> It is recommended that the Executive note the progress of expenditure and receipts against the capital budget 2019/20 at Quarter 1. As stated in paragraph 3.1, it is recommended to reallocate match funding of £200k from the Red Wharf Bay Flood Alleviation scheme to the Beaumaris Flood Alleviation scheme. 		
B - What other options did you consider and why did you reject them and/or opt for this option?		
n/a		
C - Why is this a decision for the Executive?		
<ul style="list-style-type: none"> This report sets out the financial performance of the Capital budget for the first quarter of the financial year. Budget monitoring is a designated Executive function. 		
CH - Is this decision consistent with policy approved by the full Council?		
Yes		
D - Is this decision within the budget approved by the Council?		
Setting of the annual Capital Budget.		
DD - Who did you consult?		What did they say?
1	Chief Executive / Strategic Leadership Team (SLT) (mandatory)	The report has been considered by the SLT and the points raised have been incorporated into the final report.
2	Finance / Section 151 (mandatory)	n/a – this is the Section 151 Officer's report.
3	Legal / Monitoring Officer (mandatory)	The Monitoring Officer is a member of the SLT and the Monitoring Officer's comments were considered by the SLT.
4	Human Resources (HR)	
5	Property	
6	Information Communication Technology (ICT)	
7	Scrutiny	
8	Local Members	
9	Any external bodies / other/s	

E - Risks and any mitigation (if relevant)		
1	Economic	
2	Anti-poverty	
3	Crime and Disorder	
4	Environmental	
5	Equalities	
6	Outcome Agreements	
7	Other	
F - Appendices:		
<p>Appendix A - Capital Budget Monitoring Report – Quarter 1 2019/20 Appendix B - Summary of the Capital Projects' Expenditure to date against the Capital Budget and the Projected Expenditure at Year-End</p>		
FF - Background papers (please contact the author of the Report for any further information):		
<ul style="list-style-type: none"> • 2019/20 Capital Budget, as recommended by the full Council on 27 February 2019; • 2019/20 Treasury Management Strategy Statement, approved by the full Council on 27 February 2019; and • 2018/19 Capital Outturn Report, presented to this Committee on 17 June 2019. 		

1. INTRODUCTION

- 1.1 This is the Capital Budget monitoring report for the first quarter of the financial year, and allows Members to note the progress of Capital Expenditure and Capital Receipts against the Capital Budget.
- 1.2 In February 2019, the Council approved a Capital Programme for non-housing services of £17.282m for 2019/20 and a Capital Programme of £13.110m for the HRA. In addition, in June 2019, the Executive Committee approved Capital Slippage of £3.065m to be brought forward from 2018/19. Since the budget setting process, there have been additional schemes added onto the programme, most of which are grant funded which amounted to £3.839m. This brings the total Capital budget for 2019/20 to £37.296m.

2. PROGRESS ON EXPENDITURE 2019/20

- 2.1 Below is a summary table of the Capital expenditure to 30 June 2019, the profiled budget to 30 June 2019 and the proposed funding of the Capital Programme for 2019/20.

Service	Annual Budget £'000	Profiled Budget £'000	Actual Expenditure £'000	Committed Expenditure £'000	Total Expenditure £'000	% Profiled Budget Spend	% Annual Budget Spent
Housing General Fund	2,026	148	143	1	143	97	7
Housing HRA	14,017	2,336	1,932	352	2,285	98	16
Lifelong Learning	7,079	240	203	83	286	119	4
Economic and Regeneration	5,237	89	13	66	79	89	2
Highways	5,737	1,301	461	769	1,230	95	21
Waste Management	180	-	-	-	-	-	-
Property	847	75	60	-	60	80	7
Transformation	629	211	128	74	201	96	32
Planning	650	175	88	-	88	50	14
Adult Services	894	50	48	-	48	97	5
Total	37,296	4,623	3,076	1,345	4,421	96	12
Funded By:							
Capital Grant	20,132						
Capital Receipts	774						
Supported Borrowing	5,973						
Unsupported Borrowing	402						
Revenue Contribution	9,825						
Reserves	186						
Loan	4						
Total Funding	37,296						

- 2.2 The Profiled budget spent to the end of the first quarter for the general fund is 93%, however, only 9% of the annual budget has been spent to date. The reason for this is that a number of the capital schemes are weighted towards the latter part of the financial year. Some capital schemes are well underway, with the majority of the profiled budget for quarter 1 being spent, schemes such as Beaumaris Flood Alleviation scheme, Highways Refurbishment Grant and ICT Core Infrastructure. Some capital schemes have yet to commence, but their budget is profiled towards the latter part of the financial year, such as School Safety, Disabled access to education buildings, Pentraeth Flood Alleviation Scheme, Road Safety Capital Grant and the purchase of a new Loading Shovel. These schemes and their profiles can be seen in Appendix B. There are a number of Capital Grants schemes in 2019/20 and an update on these is provided in section 3.1 of this report.

2.3 The Housing Revenue Account has spent 98% of its profiled budget, and 16% of the annual budget. It is currently estimated that the budget will be spent in its entirety come the end of the financial year. During quarter 1, expenditure has predominantly been in connection with contracts procured during 2018/19 i.e. carried forward commitment. It is anticipated that new planned maintenance contracts procured during quarter 1 and anticipated tender results expected during quarter 2 and quarter 3 will fully commit the budget for 2019/20. During the quarter, the Council purchased a number of Council Dwellings and is on track to fully commit the budget for Acquisition of Existing Properties and Development of new properties.

3. FUNDING

3.1 Capital Grants

3.1.1 There are a number of Capital Grant schemes in the Capital Programme for 2019/20, most of which are underway and progressing, with a brief update on the schemes provided below:-

- **Llangefni Strategic Infrastructure** – The scheme involves the construction of 5 (five) new industrial units on the old Môn Training site and an extension to the Business Centre for letting to the private sector. The new industrial units have now been completed, and all five have been let. Work at the Business Centre has been now completed and Building Control sign off is imminent.
- **21st Century Schools** - From the Band A Projects, new schools at Rhyd y Llan, Ysgol Cybi and Ysgol Santes Dwynwen have all been completed, together with an extension to Ysgol Parc y Bont and a refurbishment at Ysgol Brynsiencyn. The final Band A scheme – a new build school in Llangefni, is currently ‘on-hold’.
- **Childcare Capital Grant** - £2.718m of grant funding has been secured for the period 2019 to 2021 to adapt a number of primary schools to enable the Council to provide sufficient childcare places to meet demand generated by the childcare offer. Additional facilities will be created at Ysgol Santes Dwynwen £0.400m, Ysgol Morswyn £0.413m, Ysgol Llandegfan £0.450m, Ysgol Pencairnisiog £0.340m, Ysgol Esceifiog £0.364m, Ysgol Henblas £0.370m, Ysgol y Tywyn £0.216m and to deliver a Small Grants Scheme and Project Management £0.165m. Work has already started on Morswyn and Pencairnisiog with the bulk of the work taking place over the Summer Holidays. The budget for 2019/20 is £1.256m.
- **Market Hall** - The Practical Completion certificate for the Phase II construction contract was issued on Friday 2nd August. Final fit out is underway to facilitate the ground floor Library opening in the next few weeks, leaving only the heritage interpretation to be elements to be inserted during October / November, immediately prior to the formal opening of the whole building.

- **Beaumaris Flood Alleviation** – Following Alun Griffiths being appointed as the new contractor after Dawnus going into administration, they have now submitted a revised tender on the new works information. This figure was included in a new bid to WG to cover all new costs and costs associated with Dawnus going into administration. This has been approved, but the Council's match funding has increased by £0.222m. Works are progressing well and should be complete before the end of the 2019/20 financial year. Due to the increased cost of the scheme, a request is made to the Executive to reallocate £0.200m of match funding allocated to the Red Wharf Bay Flood defence scheme to the Beaumaris Flood scheme as the Council is not in a position to move ahead with the Red Wharf Bay scheme within the current financial year. The Red Wharf Bay scheme is at a very early stage with the design being developed and match funding towards the construction of this scheme may be sought at a future date. The additional £0.022m will be funded by the service from existing budgets.

- **Holyhead Strategic Infrastructure** – This scheme is to construct 10 (ten) new industrial units at Penrhos, Holyhead. A contractor has now been appointed and work will start end of August 2019 with an expected completion in June 2020. European Regional Development Funding has been secured and a Joint Venture has been entered into with Welsh Government, which will provide the match funding for the scheme.

- **Tourism Gateway** – The Holy Island Visitor Gateway TAD (Tourism Attractor Destination) Project is a mainly European Regional Development Fund, Welsh Government and Heritage Lottery Fund funded package of projects taking place over several years. Preparation Works for the Phase 1 signage within the port have now been completed, with Phase 1 signage now being installed within the port. The Specification is currently being developed for the demolition of the dilapidated building within the Port, and the clearance works within St Cybi's Church is now complete. The Heritage Information Centre and Warden Building plans are currently with planning and a decision is expected during Quarter 2. The Holy Island Landscape Partnership application has now been approved by Heritage Lottery Fund, which provides grant funding of £1.146m, and permission to start is expected during Quarter 2.

- Funding has been approved by Welsh Government for the **Targeted Regeneration Investment Programme (TRIP)**. The purpose of the funding is to bring 108 empty properties back into use through four schemes, being First Time Buyers Support, Vacant Homes Landlord Assistance, Empty Homes Direct Intervention and Town Centre Living. These schemes will be delivered by both the Isle of Anglesey County Council, as the lead authority, and Gwynedd Council as their joint delivery partner. The total funding will be £3.250m, with Anglesey's share being £1.800m over three years. In 2019/20, the budget for Anglesey is £0.751m. During Quarter 1, in total, £0.220m was spent across Anglesey and Gwynedd.

3.1.2 There are schemes that are in the Capital Programme that have not yet started or are waiting approval from funding providers, with a brief update on the schemes provided below:-

- **Pentraeth Flood Alleviation** - Welsh Government has allocated funding for the Nant y Felin, Pentraeth Flood Alleviation scheme within their programme for 2019/20 financial year. However, a formal offer is subject to an application being made by the Authority once all consents and tender prices are in place to begin works. The works tender went out in June however due to land negotiations, works will not start on site until late November and also due to be complete before the end of the 2019/20 financial year. We will know exactly how much matchfunding will be required once we get tenders in.

- **Enable** - £0.093m of Welsh Government Grant has been secured for the delivery of adaptations to support independent living. It is expected that this grant will be fully drawn down by the end of the year.
- **Road Safety Capital** – This scheme will involve capital works on the A4080 road from Llanfair PG to Aberffraw. Work will commence later on in the financial year, with the budget for the scheme being £0.231m.
- **Active Travel** - £0.158m of Welsh Government Grant has been secured for minor infrastructure improvements including installation of signage, cycle parking, removal of access barriers and path widening. The purpose of the grant is to increase levels of active travel, improve health & wellbeing, reduce carbon emissions and improve active travel for employment, education and key services, destinations and public transport.

3.2 Capital Receipts

3.2.1 The Capital Receipts for this year to date and the budgeted Capital Receipts are:-

	Budget 2019/20 £'000	Received to 30-Jun-19 £'000	Projection to 31-Mar-20 £'000
Council Fund:			
Smallholdings	0	0	0
General	699	0	699
Industrial	0	120	0
Schools	873	171	873
Total	1,572	291	1,572

3.2.2 The projected Capital Receipts at 31 March 2020 is £1.572m, with £0.291m being received at 30 June 2019 (18.5%), which was from the sales of a former school (£0.171m) and a plot at an Industrial Park (£0.120m).

3.2.3 Although the Budgeted Capital Receipts is £1.572m, there is £2.758m of Capital Receipts available to fund the Capital Programme as £1.186m of Capital Receipts were brought forward from 2018/19 in the Capital Receipt Reserve. £1.885m of this can be used to fund the general capital programme, with the other £0.873m available to fund the 21st Century Schools programme as part of the Isle of Anglesey County Council's match funding.

4. PROJECTED ACTUAL EXPENDITURE 2019/20

4.1 Below is a table with projected Expenditure at 31 March 2020 and the revised funding:-

Service	Annual Budget £'000	Projected Expenditure £'000	Projected Under / Over Expenditure £'000	% Variance
Housing General Fund	2,026	2,041	15	1
Housing HRA	14,017	14,159	142	1
Lifelong Learning	7,079	2,528	- 4,551	- 64
Economic and Regeneration	5,237	5,237	-	-
Highways	5,737	5,737	-	-
Waste Management	180	180	-	-
Property	847	847	-	-
Transformation	629	629	-	-
Planning	650	545	- 105	- 16
Adult Services	894	737	- 157	- 18
Total	37,296	32,639	- 4,657	- 12
Funded By:	Annual Budget £'000	Projected Funding £'000	Variance	% Variance
Capital Grant	20,132	17,261	- 2,871	- 14
Capital Receipts	774	789	15	2
Supported Borrowing	5,973	4,175	- 1,798	- 30
Unsupported Borrowing	402	258	- 144	- 36
Revenue Contribution	9,825	9,967	142	1
Reserves	186	186	-	-
Loan	4	4	-	-
Total Funding	37,296	32,639	- 4,657	- 12

4.2 As can be seen from table 4.1 (above), the forecast underspend on the Capital Programme for 2019/20 is £4.657m, with this being potential slippage into the 2020/21 Capital Programme. The funding for this slippage will also slip into 2020/21, and will be factored in when producing the Treasury Management Strategy Statement and Capital Programme for 2020/21. The main project that is forecast to be underspent is the 21st Century Schools Programme which is currently 'on-hold' and is dependent on the outcome of the further consultation on the modernisation of the school provision in the Llangefni area. However, if the outcome of the consultation and the further decision from the Executive is to continue with the new schools in the Llangefni area, the forecast underspend may be reduced, depending on when the work commences.

4.3 The Capital Finance Requirement forecasted at 31 March 2020 is £139.797m, which is the underlying need for the Authority to borrow to be able to fund its Capital Programme. The external borrowing currently stands at £127.475m, meaning the Authority essentially needs to borrow £12.322m to fund the current Capital Programme. If this borrowing is undertaken externally, the Authority will still be within its authorised borrowing limits as per the 2019/20 Treasury Management Strategy Statement (Appendix 11).

5. FUTURE YEARS

5.1 The Capital Strategy recommended that the 2019/20 Capital Programme funding will be limited to the total of the general capital grant and supported borrowing (as determined by Welsh Government) and estimated value of any capital receipts that will be received. It is expected that the 2020/21 Capital Programme will follow the same principles, with the General Capital Grant and Supported Borrowing used to fund the annual replacement of Vehicles, Investment in ICT, Refurbishing existing assets and an annual allocation to meet the cost of statutory Disabled Facilities Grants. There will also be funding available for the resurfacing of roads and capital projects that attract external grants, and these will be evaluated on a case by case basis.

Once the above projects have been funded, there may be some funding available to fund new capital schemes with priority given to projects which contribute to the Council's objectives as set out in the Council Plan 2017 – 2022 and any schemes which can generate future revenue savings or generate additional income.

6. CONCLUSION

- 6.1** The results at the end of Quarter 1 and the associated projected expenditure shows that the majority of projects are on target to be completed within budget. Due to the 21st Century School Programme being on hold and being dependent on the outcome of the further consultation on the modernisation of the school provision, there is a risk of significant underspend against this project. The Council has secured many different external grants and work is progressing well on most of these schemes. The Council is also expecting to receive £1.5m of Capital Receipts in 2019/20 to contribute towards the funding of the Capital Programme.

APPENDIX B

Summary of the Capital Projects' Expenditure to date against the Capital Budget and the Projected Expenditure at Year-End

Service	Annual Budget (£)	Profiled Budget (£)	Actual Expenditure (£)	Committed Expenditure (£)	Total Expenditure (£)	Variance to profile (£)	% Profiled Budget Spent	% Annual Budget Spent	Projected Expenditure (£)	Projected Under / Over (£)	% Variance
Housing General Fund											
Disabled Facilities Grants	900,000	50,000	34,471	0	34,471	-15,529	69	4	900,000	0	0
Residential Site for Gypsies and Travellers	779,000	50,000	47,050	0	47,050	-2,950	94	6	779,000	0	0
Compulsory Purchase Scheme	22,740	22,740	37,652	894	38,546	15,806	170	170	37,652	14,912	66
Enable Grant	93,200	0	352	0	352	352	0	0	93,200	0	0
TRIP First Time Buyer Grant	200,000	25,000	22,979	0	22,979	-2,021	92	11	200,000	0	0
Affordable Housing	30,650	0	0	0	0	0	0	0	30,650	0	0
Total	2,025,590	147,740	142,503	894	143,397	-4,343	97	7	2,040,502	14,912	1
Housing HRA											
Central Heating Contract	400,000	30,000	13,993	8,508	22,501	-7,499	75	6	400,000	0	0
Planned Maintenance Contract	4,850,000	750,000	508,043	19,422	527,464	-222,536	70	11	4,850,000	0	0
Energy Performance Improvement	400,000	10,000	6,784	675	7,459	-2,541	75	2	400,000	0	0
Environmental Works	450,000	25,000	390	11,938	12,328	-12,672	49	3	450,000	0	0
Acquisition of Existing Properties and Development of new properties	6,371,000	1,000,000	884,627	111,050	995,677	-4,323	100	16	6,512,540	141,540	2
Remodelling Llaur y Dref	16,000	16,000	15,667	280	15,947	-53	100	100	16,000	0	0
Public Sector Adaptations	350,000	87,500	66,783	23,398	90,181	2,681	103	26	350,000	0	0
Fire Risk	200,000	0	0	31,900	31,900	31,900	0	16	200,000	0	0
Contaminated Land	230,000	230,000	226,257	3,260	229,517	-483	100	100	230,000	0	0
WHQS	750,000	187,500	209,724	142,046	351,770	164,270	188	47	750,000	0	0
Totals	14,017,000	2,336,000	1,932,268	352,477	2,284,744	-51,256	98	16	14,158,540	141,540	1
Lifelong Learning											
Disabled Access in Education Building	300,000	0	0	0	0	0	0	0	300,000	0	0
Refurbish Education Building	500,000	0	16,301	0	16,301	16,301	0	3	500,000	0	0
School Safety	200,000	0	0	0	0	0	0	0	200,000	0	0
21st Century Schools - Ysgol y Graig	666,000	0	0	0	0	0	0	0	0	-666,000	-100
21st Century Schools - Ysgol Rhyd Y Llan	37,000	0	0	0	0	0	0	0	37,000	0	0
21st Century Schools - Ardal Seiriol	400,000	0	0	0	0	0	0	0	0	-400,000	-100
21st Century Schools - Ysgol Santes Dwynwen	85,000	200,000	164,899	55,757	220,655	20,655	110	260	220,655	135,655	160
21st Century Schools - Ardal Amlwch	100,000	0	0	0	0	0	0	0	0	-100,000	-100
21st Century Schools - Llangefni New Build	3,521,000	0	7,035	3,608	10,644	10,644	0	0	0	-3,521,000	-100
Flying Start Capital Grant	14,500	10,000	10,224	0	10,224	224	102	71	14,500	0	0
Grant Unedau Ysgolion	1,255,985	30,000	4,683	23,876	28,559	-1,441	95	2	1,255,985	0	0
Total	7,079,485	240,000	203,142	83,241	286,383	46,383	119	4	2,528,140	-4,551,345	-64
Economic and Regeneration											
Tourism Gateway	1,280,000	60,000	1,515	58,531	60,046	46	100	5	1,280,000	0	0
Holyhead Strategic Infrastructure	3,499,000	0	1,377	0	1,377	1,377	0	0	3,499,000	0	0
Llangefni Strategic Infrastructure	306,000	0	0	0	0	0	0	0	306,000	0	0
Planning System Invest to Save	57,000	28,500	10,200	7,000	17,200	-11,300	60	30	57,000	0	0
Economic Development - To seek Match Fund	95,000	0	0	0	0	0	0	0	95,000	0	0
Total	5,237,000	88,500	13,092	65,531	78,623	-9,877	89	2	5,237,000	0	0

Service	Annual Budget (£)	Profiled Budget (£)	Actual Expenditure (£)	Committed Expenditure (£)	Total Expenditure (£)	Variance to profile (£)	% Profiled Budget Spent	% Annual Budget Spent	Projected Expenditure (£)	Projected Under / Over (£)	% Variance
Highways and Transportation											
Upgrade Pay and Display Machines in Car Parks	30,000	0	0	0	0	0	0	0	30,000	0	0
Vehicles	181,960	45,000	20,381	45,859	66,240	21,240	147	36	181,960	0	0
Highways Resurfacing	1,359,000	339,750	55,457	0	55,457	-284,293	16	4	1,359,000	0	0
Highways Refurbishment Grant	602,180	150,545	168,289	0	168,289	17,744	112	28	602,180	0	0
Beaumaris Flood Alleviation Works (WG)	1,439,530	719,765	171,803	723,404	895,207	175,442	124	62	1,439,530	0	0
Pentraeth Flood Alleviation Works (WG)	200,000	0	0	0	0	0	0	0	200,000	0	0
Invest to Save - Vehicles	150,000	0	0	0	0	0	0	0	150,000	0	0
Match Funding for Drainage Works	200,000	0	0	0	0	0	0	0	200,000	0	0
Drainage Studies and Design Work	166,000	0	0	0	0	0	0	0	166,000	0	0
Flood Defence Traeth Coch	850,000	0	0	0	0	0	0	0	850,000	0	0
Llangefni Link Road	97,000	24,250	22,583	0	22,583	-1,667	93	23	97,000	0	0
Active Travel	158,000	0	3,060	0	3,060	3,060	0	2	158,000	0	0
A545 Beaumaris	68,800	17,200	15,408	0	15,408	-1,792	90	22	68,800	0	0
Road Safety Capital	231,000	0	0	0	0	0	0	0	231,000	0	0
Salix Phase 3 - Street Lights	4,000	4,000	3,564	0	3,564	-436	89	89	4,000	0	0
Total	5,737,470	1,300,510	460,545	769,263	1,229,808	-70,702	95	21	5,737,470	0	0
Waste Management											
Purchase New Loading Shovel	180,000	0	0	0	0	0	0	0	180,000	0	0
Total	180,000	0	0	0	0	0	0	0	180,000	0	0
Property											
Refurbish Existing Assets	572,540	50,000	48,650	0	48,650	-1,350	97	8	572,540	0	0
Invest To Save Property	274,320	25,000	11,555	0	11,555	-13,445	46	4	274,320	0	0
Total	846,860	75,000	60,205	0	60,205	-14,795	0	7	846,860	0	0
Transformation											
ICT- Core Infrastructure	171,000	150,000	127,883	15,000	142,883	-7,117	95	84	171,000	0	0
ICT - Desktop Refresh	121,000	60,500	0	58,500	58,500	-2,000	97	48	121,000	0	0
ICT - Legacy System Migration	20,000	0	0	0	0	0	0	0	20,000	0	0
ICT - MS Licensing	127,000	0	0	0	0	0	0	0	127,000	0	0
ICT - Anglesey Connected (AC) to PSBA transition	60,000	0	0	0	0	0	0	0	60,000	0	0
ICT - Kit out the meeting rooms	25,000	0	0	0	0	0	0	0	25,000	0	0
CRM System Invest to Save	105,000	0	0	0	0	0	0	0	105,000	0	0
Total	629,000	210,500	127,883	73,500	201,383	-9,117	0	32	629,000	0	0
Planning											
Holyhead Market Hall Hub Project	650,000	175,000	87,783	0	87,783	-87,217	50	14	545,000	-105,000	-16
Total	650,000	175,000	87,783	0	87,783	-87,217	50	14	545,000	-105,000	-16
Adult Services											
ICF	773,770	50,000	48,377	0	48,377	-1,623	97	6	616,666	-157,104	-20
Plas Crigyll Refurbishment	85,000	0	0	0	0	0	0	0	85,000	0	0
Plas Mona Refurbishment	35,000	0	0	0	0	0	0	0	35,000	0	0
Total	893,770	50,000	48,377	0	48,377	-1,623	97	5	736,666	-157,104	-18
Total	37,296,175	4,623,250	3,075,797	1,344,906	4,420,703	-202,547	96	12	32,639,179	-4,656,996	-12